


C F E C



Commercial Fisheries Entry Commission 2010 Annual Report





“King of the Sea”
cover art courtesy of the family
of Juneau Wildlife Artist
Ed Mills

Inside photo courtesy of
Andy Mills

Publication design and layout
Shirley Penrose



*The Commercial Fisheries Entry Commission Annual Report
is published in accordance with AS 16.43.980*



STATE OF ALASKA COMMERCIAL FISHERIES ENTRY COMMISSION 2010 ANNUAL REPORT

Dear Governor, Legislators, and Fellow Alaskans:

We are pleased to submit the Commercial Fisheries Entry Commission's 2010 Annual Report, pursuant to AS 16.43.980.

Following the calamitous control of our Alaskan fisheries by Outside interests prior to statehood, many years of disastrous salmon returns following statehood, and ensuing failed attempts to limit access to Alaska's salmon fisheries, the people of Alaska amended the State Constitution in 1972 by a three-quarters majority to authorize the limitation of entry to commercial fisheries. In 1973, the Alaska Legislature enacted the Limited Entry Act and created a system for limiting the numbers of fishermen in Alaska's commercial fisheries. In 1974, the Commercial Fisheries Entry Commission ("CFEC" or "Commission") began to implement this program and our work continues to this day. By the end of 2010, CFEC had limited entry to a total of 68 fisheries, considered over 22,000 discrete applications, and issued nearly 1.5 million annual permits and licenses.

During 2010, the Commission issued 29,104 annual fishing permits and vessel licenses, reviewed 986 emergency transfer requests, 1,211 permanent transfer requests, and issued 84 adjudicatory decisions. As of the end of 2010, there were 39 cases before the Commission at various stages of adjudication.

Working with the State Legislature, the Administration, and the fishing industry in 2010, the Commission continued to provide fisheries data, as well as information concerning options, statutory tools, and protections needed to meet the challenges facing Alaska's evolving fisheries. The Commission also continued to work closely with fishermen, organizations, communities, state and federal agencies, the Alaska Board of Fisheries, and the North Pacific Fisheries Management Council on issues of vital importance to Alaska's commercial fishing industry.

We remain firmly dedicated to our role in promoting conservation and sustained-yield management of Alaska's unique fishery resources and supporting economic stability among fishermen and those dependent upon them for a livelihood. We are proud to be part of an internationally renowned fishery management system that produces food for the world and supports the economic health of thousands of Alaskans.

Sincerely,

COMMERCIAL FISHERIES ENTRY COMMISSION

Bruce Twomley, Chairman

Peter Froehlich, Commissioner

Benjamin Brown, Commissioner



OEO/ADA Compliance Statement

The Commission is administratively attached to the Alaska Department of Fish and Game (ADF&G).

The Alaska Department of Fish and Game (ADF&G) administers all programs and activities free from discrimination based on race, color, national origin, age, sex, religion, marital status, pregnancy, parenthood, or disability. The department administers all programs and activities in compliance with Title VI of the Civil Rights Act of 1964, Section 504 of the Rehabilitation Act of 1973, Title II of the Americans with Disabilities Act of 1990, the Age Discrimination Act of 1975, and Title IX of the Education Amendments of 1972.

If you believe you have been discriminated against in any program, activity, or facility please write:

- ADF&G ADA Coordinator, P.O. Box 115526, Juneau, AK 99811-5526
- U.S. Fish and Wildlife Service, 4401 N. Fairfax Drive, MS 2042, Arlington, VA 22203
- Office of Equal Opportunity, U.S. Department of the Interior, 1849 C Street NW MS 5230, Washington DC 20240.

The department's ADA Coordinator can be reached via phone at the following numbers:

- (VOICE) 907-465-6077
- (Statewide Telecommunication Device for the Deaf) 1-800-478-3648
- (Juneau TDD) 907-465-3646
- (FAX) 907-465-6078

For information on alternative formats and questions on this publication, please contact the Commercial Fisheries Entry Commission at (907) 789-6160.

Photo courtesy of Susan Brown French
From the collection of Dr. Charles Black and family. Photo is circa 1917.



Commercial Fisheries Entry Commission



**State of Alaska
Governor**

Sean Parnell

Commissioners

Frank Homan, Chairman (through 8/31/2010)

Peter Froehlich, Commissioner

Bruce Twomley, Commissioner
(acting Chairman from 9/1/2010
to 12/31/2010)

Adjudications

Frank Glass, Project Leader

**Information
Technology**

Ty McMichael, Project Leader

Licensing

Yvonne Fink, Project Leader

Research

Kurt Schelle, Project Leader

Office Location

Commercial Fisheries Entry
Commission (CFEC)
Jordan Creek Center
8800 Glacier Highway, #109
Juneau, Alaska

Mailing Address

CFEC
P.O. Box 110302
Juneau, AK 99811-0302

Telephone

(907) 789-6150 Licensing Only
(907) 789-6160 Reception

Fax

(907) 789-6170

Web Address

<http://www.cfec.state.ak.us>



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Introduction

The commercial fishing industry is a major component of Alaska's economy and is the economic backbone of Alaska's coastal communities. Our seafood industry is one of the state's largest sources of private sector jobs. The Alaska Commercial Fisheries Entry Commission (CFEC or Commission) plays an essential management role in developing and sustaining Alaska's billion-dollar fishing industry.

The Limited Entry Act directs the Commission to promote the conservation and sustained yield management of Alaska's fishery resources, and the economic health and stability of the fishing industry, by regulating entry into the state's commercial fisheries. To meet these responsibilities, the Commission organizes its staff into four sections: Adjudications, Research, Licensing, and Information Technology (see chart on page 3).

The Commission engages in the following activities mandated by law (AS 16.43):

- Establishes maximum numbers of entry permits for fisheries to be limited and administers applications and point systems to rank eligible applicants;
- Processes entry permit applications and adjudicates claims not resolved in initial classification;
- Issues annual permits in limited and open-access fisheries, and issues annual licenses for all commercial vessels as required to legally participate in the state's commercial fisheries;
- Issues permits in two fisheries managed under a vessel-based limited entry system;
- Processes requests for emergency and permanent transfers of entry and interim-use permits and compiles data on all such transfers;
- Enforces provisions of the Limited Entry Act by regulating permit transfer activities;
- Participates in the research and development of comprehensive fisheries economic data;
- Works with other state and federal management agencies to develop, analyze, and coordinate fisheries policies;
- Assesses demerit points against permit holders for convictions of violations of commercial fishing laws in the salmon fisheries.

The Commission has limited entry into 68 of Alaska's fisheries and continues to receive petitions for the limitation of additional fisheries and works with fishermen and the ADF&G to analyze these requests.

The percentage of limited entry permits held by Alaska residents has remained relatively stable. After thirty-five years, Alaskans hold about 76% of all limited entry permits. At the end of 2010, Alaskans held just over 11,000 permanent limited entry permits, with rural Alaskans holding more than half of that number.



For calendar year 2010, the Commission issued more than 29,000 permanent permits, interim-use permits, and vessel licenses and reviewed more than 2,100 permit transfer requests. In fiscal year 2010 (July 1, 2009 to June 30, 2010), the Commission collected \$6.5 million in revenues for the State.

The economic challenges facing the salmon industry have generated substantial discussion about potential cost efficiencies in the fisheries, including consideration of options for reducing fleet size. The Commission continues to participate in this ongoing discussion with the public and policy makers, and to provide data to assist and inform the exploration of ideas (see Decisions and Activities section for more information, page 4).

By working with other state and federal agencies throughout 2010, the Commission continued to help Alaska fishermen protect their fishing privileges. In addition to working with policy makers, agencies, fisheries organizations, and individual fishermen on the many pressing issues facing the fishing industry, the Commission continues to perform its primary functions of limiting fisheries, licensing fishermen and vessels, adjudicating claims, performing critical research, and providing data to governmental agencies, private organizations and the general public.

Major decisions and activities of the Commission in 2010 are outlined in this report. Prior years' activities, events, and decisions that affected the Commission's operations are highlighted in the appendices.

Alaska's fishing industry is vital to the state's economy and provides an important food source to the world. Alaskans must continue to ensure that our fisheries are developed wisely and sustained through sound management. We at the Commission are committed to fulfill our statutory role in achieving this goal.

ALASKA'S FISHING INDUSTRY IS VITAL TO THE STATE'S ECONOMY AND PROVIDES AN IMPORTANT FOOD SOURCE TO THE WORLD. ALASKANS MUST CONTINUE TO ENSURE THAT OUR FISHERIES ARE DEVELOPED WISELY AND SUSTAINED THROUGH SOUND MANAGEMENT.



Organization by Function

COMMERCIAL FISHERIES ENTRY COMMISSION

COMMISSIONERS

Frank Homan, Chairman
 Peter Froehlich, Commissioner
 Bruce Twomley, Commissioner

Shirley Penrose
 Administrative Officer
 Personnel, Payroll, Travel,
 Accounting, Purchasing, Facilities/
 Property/Supply Management,
 and Budget Development

ADJUDICATIONS	LICENSING	RESEARCH	INFORMATION TECHNOLOGY
<p>Frank Glass Project Leader</p> <ul style="list-style-type: none"> • Application Processing and Classification • Administrative Hearings • Case Management • Decisions on Claims • Preparation of Official Record in Judicial Appeals • Residency and Fraud Investigations 	<p>Yvonne Fink Project Leader</p> <ul style="list-style-type: none"> • Entry and Interim-use Permit Renewal • Vessel Licensing • Permanent and Emergency Transfers • Permanent File Management • Revenue Accounting 	<p>Kurt Schelle Project Leader</p> <ul style="list-style-type: none"> • Fisheries Data Collection • Economic Profiles • New Limitations Research • Priority Hardship (“Point” System) Development and Testing • Optimum Number Research 	<p>Ty McMichael Project Leader</p> <ul style="list-style-type: none"> • Licensing Systems • Fisheries Database • Technology Development for Adjudications and Research • Agency Technical Support • Website Design and Maintenance



Decisions and Activities

Consolidation Program for the Southeast Alaska Purse Seine Salmon Fishery

In 2002, the Alaska State Legislature enacted AS 16.40.250 to allow permit holders to form non-profit associations for the purpose of promoting fishing fleet consolidation. In 2004, the Southeast Revitalization Association (SRA) was formed with an eye toward consolidation of the Southeast Alaska purse seine salmon fishery. After appropriation of federal loan funds (and a successful pilot program that reduced the fleet by 35 permits in 2008), in 2009, the National Marine Fisheries Service (NMFS) advised the State that it would proceed with the program if Alaska law was changed to allow NMFS access to fish ticket and other records by which NMFS could monitor consolidation loan repayments.

In 2010, Representative Charisse Millett introduced House Bill 365, which allowed for the sharing of CFEC fish ticket files and other state records with NMFS. The Commission, through the efforts of Chairman Frank Homan, vigorously supported the legislation, which passed and was signed into law by Governor Parnell on June 11, 2010. The program is expected to significantly reduce the number of permits in the Southeast Alaska purse seine salmon fishery.

***Carlson* Class Action**

In 2010, there were two significant steps toward resolution of *Carlson v. State, CFEC*, the long-running class action that challenged the permit and license fees charged to nonresident commercial fishermen. In March, on behalf of and with the support of CFEC, the Attorney General appealed to the Alaska Supreme Court the unusually high rate of pre-judgment interest charged against the State while the case was being fought. In May, the Alaska Legislature appropriated over \$82 million to pay all potential damages, costs, attorney's fees, and interest associated with the case. Through an agreement between the parties, the legislature's action froze, retroactive to January 31, 2010, the interest that had been accruing against the State. Once the Alaska Supreme Court decides the interest rate issue, and assuming no further appeals, CFEC will assist in the calculation and expeditious processing of refund payments to the approximately 4,700 persons thought to be due refunds (out of a class of approximately 95,000). For more information, see http://www.cfec.state.ak.us/mnu_Carlson_Information.htm.

CFEC Decision Affirmed by Alaska Supreme Court

On August 20, 2010, the Alaska Supreme Court issued its decision in *Doubleday v. State, CFEC*, where it affirmed (1) the Commission denial of the applicant's claim that the State was at fault for destruction of records that might have proved additional participation points in the applicant's Northern and Southern Southeast Inside sablefish cases, and (2) the superior court award of attorney's fees to the State. The Court also refused to consider argument regarding maximum number of permits because the applicant failed to raise the issue at the Commission level.



Homer Superior Court Affirms Four CFEC Decisions

On March 18, 2010, Homer Superior Court Judge Charles Huguelet, in *Penny v. State, CFEC*, affirmed the Commission's decision that the applicant failed to prove entitlement to points for extraordinary circumstances, and that the maximum number of permits for the Northern Southeast Inside sablefish longline fishery had been appropriately set by CFEC at 73.

On March 18, 2010, Judge Huguelet also affirmed two Commission decisions in *Ewers v. State, CFEC*. The court upheld CFEC's determination that the applicant failed to prove eligibility to apply for permits in both the Northern and Southern Southeast Inside sablefish longline fisheries.

On March 26, 2010, Judge Huguelet again affirmed the Commission in *Lyon v. State, CFEC*. The court found that CFEC's decision to limit to 73 the maximum number of permits in the Northern Southeast Inside sablefish longline fishery was consistent with state law and rejected the applicant's argument that the number should be raised.

Ketchikan Superior Court Affirms CFEC in Two Cases

On August 9, 2010, Ketchikan Superior Court Judge Trevor Stephens affirmed two Commission decisions in *Widmyer v. State, CFEC*. The court upheld CFEC's determination that the applicant failed to prove that he was entitled to points for extraordinary circumstances in both his Northern and Southern Southeast Inside sablefish longline permit applications. The case is on appeal to the Alaska Supreme Court.

Juneau Superior Court Remands Case to CFEC

On December 7, 2010, in *Fitzjarrald v. State, CFEC*, Juneau Superior Court Judge Patricia Collins remanded to CFEC for further review the plaintiff's application for a Northern Southeast Inside sablefish longline permit.

Other Activities

In February 2010, Commissioner Twomley reported to Alaska Department of Fish and Game's (ADF&G) Northern Southeast Inside (Chatham Strait) sablefish fishery meeting on the status of CFEC adjudications in this fishery.

IN 2010, REPRESENTATIVE CHARISSE MILLETT INTRODUCED HOUSE BILL 365, WHICH ALLOWED FOR THE SHARING OF CFEC FISH TICKET FILES AND OTHER STATE RECORDS WITH NMFS.



In March 2010, Commissioner Froehlich attended the Board of Fisheries meeting in Anchorage dealing with statewide finfish issues. As a result of his participation, the board decided to reject a proposal repealing the 58-foot length limit on seine vessels, due to the ongoing efforts of Southeast Alaska seiners to implement a buyback of Southeast Alaska salmon purse seine permits.

On March 1, 2010, Governor Sean Parnell reappointed Commissioner Twomley to the Commission for a four-year term, which reappointment was unanimously confirmed by the Alaska Legislature on April 9, 2010. Beginning with Governor Jay Hammond's appointment of Commissioner Twomley on Halloween in 1982, seven Alaska governors (representing three political parties) have appointed Commissioner Twomley to the Commission.

In August 2010, at the invitation of Representative Bryce Edgmon, Commissioner Twomley visited Dillingham to meet with the Bristol Bay Economic Development Corporation (BBEDC) and a number of local people to discuss and offer suggestions for getting and keeping more Bristol Bay limited entry permits in the hands of local watershed residents.

On September 1, 2010, longtime CFEC Commissioner and Chairman Frank Homan retired after many years of service to the State of Alaska. Chairman Homan's contributions to the successes of the Limited Entry program over the years are too numerous to list here. He was exceptional as both an internal manager and external representative of CFEC.

In November 2010, Commissioners Twomley and Froehlich and several staff members participated in the "Fish Expo" in Seattle, Washington. CFEC traditionally staffs a booth at this event with the purpose of assisting fishermen with permit issues and furthering the public's understanding of the duties of the Commission.



Courtesy of the Alaska Department of Fish and Game



Adjudications

Overview

The Adjudications Section evaluates, classifies, and adjudicates applications for limited entry permits. Permit applicants are classified and ranked against each other under point systems that measure each applicant's past participation and economic dependence on a fishery. Entry permits are issued first to applicants shown by their point levels to be most dependent on a fishery and then to applicants at successively lower classification levels, until a maximum number of permits for the fishery has been issued.

Adjudication functions are performed by paralegals, hearing officers, and commissioners. Paralegals evaluate entry permit applications and make the initial determination accepting, denying, or classifying each application. An applicant may challenge the denial or classification of an entry permit application by requesting a hearing. Commission hearing officers conduct administrative hearings and issue decisions based on the record.

Hearings may also be requested if the Commission's Licensing Section denies requests for emergency transfers or permanent transfers of entry permits. Emergency transfer hearings are held and decided by paralegals. Permanent transfer hearings are held and decided by hearing officers.

Commissioners review each paralegal and hearing officer decision and may order further review and hearings on their own motion or upon the request of an affected party. Commissioners may also take formal action to modify, reverse, or affirm the decisions.

Hearing officers also preside over hearings that arise from enforcement proceedings, where the Commission may impose fines, revoke, or suspend permits of those who attempt to mislead the Commission with false information. These hearings are held in the presence of the commissioners.

COMMISSION HEARING OFFICERS CONDUCT ADMINISTRATIVE HEARINGS AND ISSUE DECISIONS BASED ON THE RECORD.

Administrative Proceedings and Decisions

The Adjudications staff issued 38 decisions in 2010, 7 permit applications, 30 permit transfer requests, and a miscellaneous matter (fee refund). At the end of the year, 13 entry permit application cases were pending before hearing officers.

Commissioners adjudicated a total of 46 cases during 2010; 14 permit applications, 31 permit transfers, and a fee refund. At the end of the year, 26 entry permit applications were pending before the commissioners.



By the end of 2010, commissioners and hearing officers had made substantial progress reducing the Commission’s adjudication caseload. Looking back to 1990, as the result of the *Wassillie* settlement (authorizing hundreds of new applications in the salmon fisheries) and a series of Alaska Supreme Court cases during the 1980s, the Commission’s caseload had risen to nearly 900 cases. Additionally, since 1990, the Commission has been required by statute to limit 26 additional fisheries generating thousands of new applications for entry permits. From 1990 through 2010, the Commission issued more than 2,100 final decisions, thereby deciding cases at a rate faster than applicants filed new appeals and reducing its caseload to 39.



Photo courtesy of the Alaska Department of Fish and Game



Information Technology

Overview

The Information Technology Section (IT) is responsible for all technology infrastructure at CFEC. This includes networking and desktop hardware for all internal and external technical support, technology maintenance, reporting of data, and application development. IT maintains a small but responsive staff that must be flexible and capable in several disciplines. Working closely with the Commission, IT's primary duty is to manage incoming and outgoing data integrity, and to ensure reliable and timely access for several private sector and government agencies and the general public.

In 2010, IT staff continued with updates and enhancements to services, software, and hardware. IT incorporated server virtualization and additional layers of backup for key services, and enhanced CFEC's off-site data storage. Electrical power and environmental issues continue to be a minor concern for the server and communication room, but continued efforts and planning will remedy the problem.

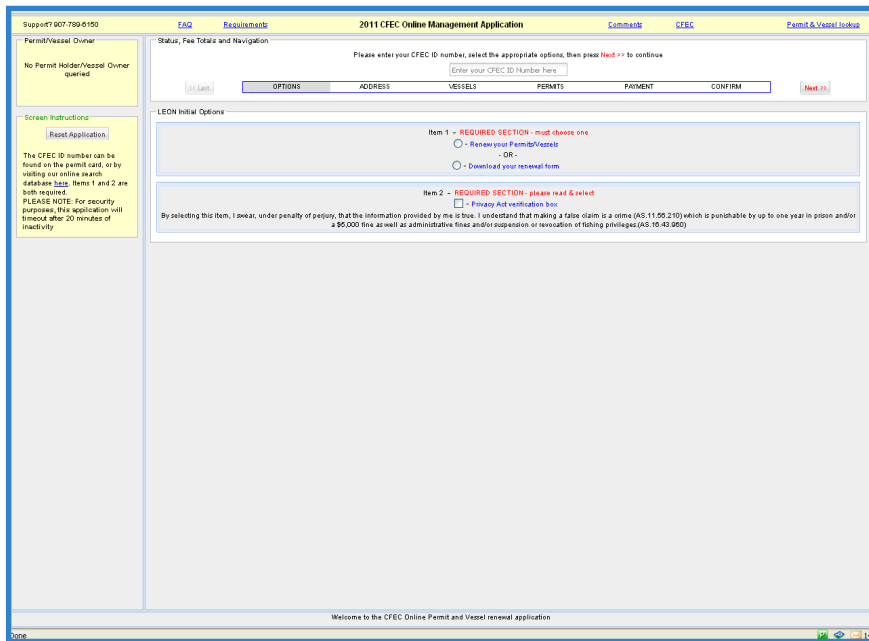
IT continues to work closely with outside agencies and offices. There were further enhancements in 2010 to the eLandings integration process, with the creation of new web-services, an upgraded embosser technology, and the inclusion of bar-code printing. IT worked closely with ADF&G to create the Gross Earnings product which serves as an important source of fisheries data. Data requests, while less frequent due to customer-friendly online services, still come from various organizations and are responded to quickly and efficiently.

Sample of data search

The screenshot shows the CFEC Permit Search interface. The search criteria are: Serial Number (Contains), ADFG Number (Contains 99999), CFEC ID (Contains), Last Name/Company (Contains adfg king salmon), Permit Year (Between 1992 - 1996), Zip Code (Contains), Fishery (Contains s03t), and First Name (Contains). The results table shows 6 total rows.

Permit				Permit Holder			
Year	Permit Type	Record Number Emboss Details	Dates Fishable	Status	Name and Address	Residency CFEC ID	ADFG Number
1992	S03T 10632 V	01 01O	1992-02-28 1992-12-31	Permit holder	ADFG KING SALMON BOX 37 KING SALMON, AK 99613	R 686992	99999
1992	S03T 10642 S	01 01W	1992-05-22 1992-12-31	Permit holder	ADFG KING SALMON BOX 37 KING SALMON, AK 99613	R 686992	99999
1993	S03T 10679 J	01 01J	1993-05-06 1993-12-31	Permit holder	ADFG KING SALMON BOX 37 KING SALMON, AK 99613	R 686992	99999
1994	S03T 10697 U	01 01R	1994-02-28 1994-12-31	Permit holder	ADFG KING SALMON BOX 37 KING SALMON, AK 99613	R 686992	99999
1995	S03T 10656 L	01 01X	1995-03-23 1995-12-31	Permit holder	ADFG KING SALMON BOX 37 KING SALMON, AK 99613	R 686992	99999
1996	S03T 10624 I	01 01A	1996-05-02 1996-12-31	Permit holder	ADFG KING SALMON BOX 37 KING SALMON, AK 99613	R 686992	99999





CFEC's new web-based permit and vessel renewal system was brought down temporarily in 2010 for upgrades and feature enhancements. The site will return in 2011.

2010 marked the last year CFEC was the primary developer and maintainer of the Bristol Bay District Management

and Registration application. This web-based application, unique to Bristol Bay, provides real-time information processing between fishery managers, processors, agents, and participating permit holders. CFEC has handed the further development and management of the application over to ADF&G.

Use of CFEC's online permit and vessel database continued to grow in 2010. With offerings that include both confidential and non-confidential data, this web application has become a necessity to many who use it daily as a mechanism to perform queries and download CFEC data. It is responsible for a large portion of CFEC's web traffic. Providing direct access to CFEC data continues to be an important goal. Improvements to the site over the past year include more backup capacity, greater browser support, and faster search returns.

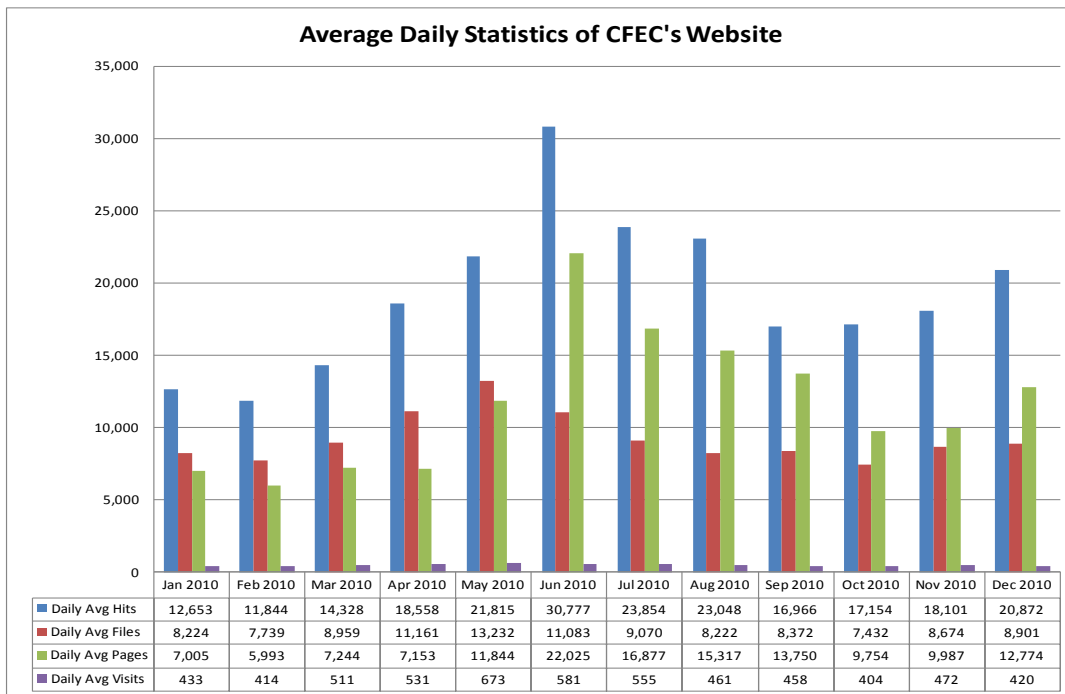
IT also maintains CFEC's website. The site, located at <http://www.cfec.state.ak.us>, provides many useful links to both fishermen and the general public for informational purposes. The data CFEC collects are available in various non-confidential formats and combinations, located under easy-to-understand headers. Along with the data, CFEC also makes available all of its forms and regulations in easy-to-download formats, as well as providing links to current pertinent public informational statements, Commission decisions and judicial appeals, CFEC annual reports, and much more. CFEC's website is constantly being updated and reviewed for accuracy, and reflects the Commission's dedication and commitment to being available and responsive to the public.



CFEC Website Statistics										
Month	Daily Avg				Monthly Totals					
	Hits	Files	Pages	Visits	Hits	Files	Pages	Visits	KBytes	Sites *
Jan 2010	12,653	8,224	7,005	433	392,243	254,944	217,155	13,423	16,955,374	5,670
Feb 2010	11,844	7,739	5,993	414	331,632	216,692	167,804	11,592	15,225,687	5,485
Mar 2010	14,328	8,959	7,244	511	444,168	277,729	224,564	15,330	17,433,815	7,063
Apr 2010	18,558	11,161	7,153	531	556,760	334,851	214,593	16,461	18,903,920	7,985
May 2010	21,815	13,232	11,844	673	676,265	410,192	367,190	20,190	20,740,389	7,818
Jun 2010	30,777	11,083	22,025	581	923,310	332,504	660,750	17,453	17,975,362	7,198
Jul 2010	23,854	9,070	16,877	555	731,104	281,186	523,187	17,231	18,855,654	6,252
Aug 2010	23,048	8,222	15,317	461	714,495	254,894	474,827	14,302	13,566,240	5,783
Sep 2010	16,966	8,372	13,750	458	508,980	251,167	412,500	13,744	13,780,827	5,662
Oct 2010	17,154	7,432	9,754	404	531,777	230,394	302,390	12,542	13,074,504	5,634
Nov 2010	18,101	8,674	9,987	472	543,043	260,233	299,630	14,166	14,320,809	6,007
Dec 2010	20,872	8,901	12,774	420	647,047	275,940	396,015	13,025	13,971,294	5,771
Totals					7,000,824	3,380,726	4,260,605	179,459	194,803,875	76,328

* "Sites" is the number of unique IP addresses/hostnames that made requests to the server. Care should be taken when using this metric for any other purpose. Many users can appear to come from a single site, and they can also appear to come from many IP addresses, so it should be used simply as a rough gauge of the number of visitors to the CFEC website.

The following graph shows CFEC's average daily website statistics.



Licensing

Overview

The Licensing Section is responsible for issuing annual permits and vessel licenses required for participation in Alaska's commercial fisheries. Additionally, Licensing handles replacement of lost licenses, tracking of vessel ownership changes, salmon net area registrations, and processing of emergency and permanent transfers. All of Licensing's activities are accomplished in a timely manner, with the goal of assisting Alaska's commercial fishing industry efficiently and professionally.

Licensing serves as a source of information for commercial fishermen about laws and regulations affecting the fishing industry. Besides keeping current with licensing requirements and actions of the Commission itself, Licensing staff maintains contact with ADF&G, Alaska Department of Commerce, Community and Economic Development (DCC&ED), NMFS, and other agencies to keep track of changes in relevant laws and regulations. Some of these changes include actions by the Commission and the legislature to bring fisheries under entry limitation or moratoria, to implement new types of licensing mechanisms, to accommodate regulatory changes by the Board of Fisheries, and federal agency actions relating to restricted access programs such as License Limitation (LLP), Individual Fishing Quota (IFQ), and Community Development Quota (CDQ).

While keeping up with additional licensing responsibilities associated with new regulations, Licensing staff must also respond to thousands of information requests annually with current information. Licensing is continually streamlining procedures, automating processing wherever possible, and looking for innovative ways to efficiently meet ever-increasing informational demands.

Changes in 2010

In November 2008, the online licensing system was launched on the Commission's website. Licensing staff renewed 2,048 permits and 1,146 vessels for 2010, through the online system. In May 2010, the online licensing system was temporarily brought down for updates.

In addition to the annual base fee paid by all permit holders to obtain or renew a permit, nonresidents are required to pay a surcharge on the first permit renewed or obtained for the year. The surcharge is calculated every three years according to a formula adopted pursuant to the Alaska Supreme Court ruling in *Carlson v. State, CFEC*. The nonresident surcharge through 2009 was \$105, and for 2010 it was \$140.00.

Demerit Points

In 1998, the Alaska Legislature enacted legislation which established a demerit point system for suspending commercial fishing privileges based on convictions for fishing violations in the salmon



fisheries. Under this law, the Commission must suspend a salmon permit holder's commercial fishing privileges for a period of one to three years if certain threshold levels of demerit points are accumulated in a three-year period.

Between 1998 and 2010, the commission issued demerit points to 1,237 fishermen. Three Bristol Bay salmon drift gillnet permits have been suspended – one in 1999, one in 2007, and one in 2010. Two Kuskokwim salmon gillnet permits have been suspended – both in 2009. In 2010, a total of 203 persons were issued demerit points; 142 (70%) were in the Bristol Bay salmon fisheries, and 48 (24%) were in the Prince William Sound salmon fisheries.

LICENSING SERVES AS A SOURCE OF INFORMATION FOR COMMERCIAL FISHERMEN ABOUT LAWS AND REGULATIONS AFFECTING THE FISHING INDUSTRY.

Vessel Entry Permits

In 2002, the legislature authorized vessel limited entry programs for the Bering Sea hair crab and weathervane scallop fisheries. Staff issued the first vessel entry permits in 2005. To date, 21 vessel entry permits have been granted. Unless reauthorized by the legislature, the vessel entry permit programs will expire at the end of 2013, and the fisheries will revert to open access.

**State of Alaska
Commercial Fisheries Entry Commission
Number of Salmon Permit Holders Who Hold Multiple Permits in the Same Fishery**

Fishery	2002	2003	2004	2005	2006	2007	2008	2009	2010
S 01A (SOUTHEAST PURSE SEINE)	2	3	4	3	4	5	4	3	6
S 01E (PRINCE WILLIAM SOUND PURSE SEINE)	0	0	1	1	2	4	8	7	8
S 01K (KODIAK PURSE SEINE)	0	0	1	5	5	9	10	10	10
S 01L (CHIGNIK PURSE SEINE)	0	0	0	0	0	0	0	1	0
S 01M (AK PENINSULA PURSE SEINE)	0	0	1	1	2	2	2	1	1
S 03A (SOUTHEAST DRIFT GILLNET)	1	0	2	3	7	5	5	2	2
S 03E (PRINCE WILLIAM SOUND DRIFT GILLNET)	0	1	0	0	1	1	3	2	2
S 03H (COOK INLET DRIFT GILLNET)	1	2	1	0	0	3	1	2	3
S 03M (AK PENINSULA DRIFT GILLNET)	0	3	3	4	3	4	3	1	0
S 03T (BRISTOL BAY DRIFT GILLNET)	5	25	23	27	44	22	18	23	13
S 04D (YAKUTAT SET GILLNET)	0	0	1	0	0	0	0	0	0
S 04H (COOK INLET SET GILLNET)	0	0	0	0	2	4	3	3	4
S 04K (KODIAK SET GILLNET)	0	0	1	1	1	1	25	34	38
S 04M (AK PENINSULA SET GILLNET)	0	1	0	0	0	0	0	0	0
S 04T (BRISTOL BAY SET GILLNET)	0	2	0	0	0	2	3	3	55
S 04Y (LOWER YUKON GILLNET)	0	0	0	0	0	0	1	1	1
S 05B (STATEWIDE HAND TROLL)	0	0	0	0	0	1	0	0	0
S 08P (UPPER YUKON FISH WHEEL)	0	0	0	0	1	1	1	1	2
S 15B (STATEWIDE POWER TROLL)	0	0	0	0	0	0	0	0	1

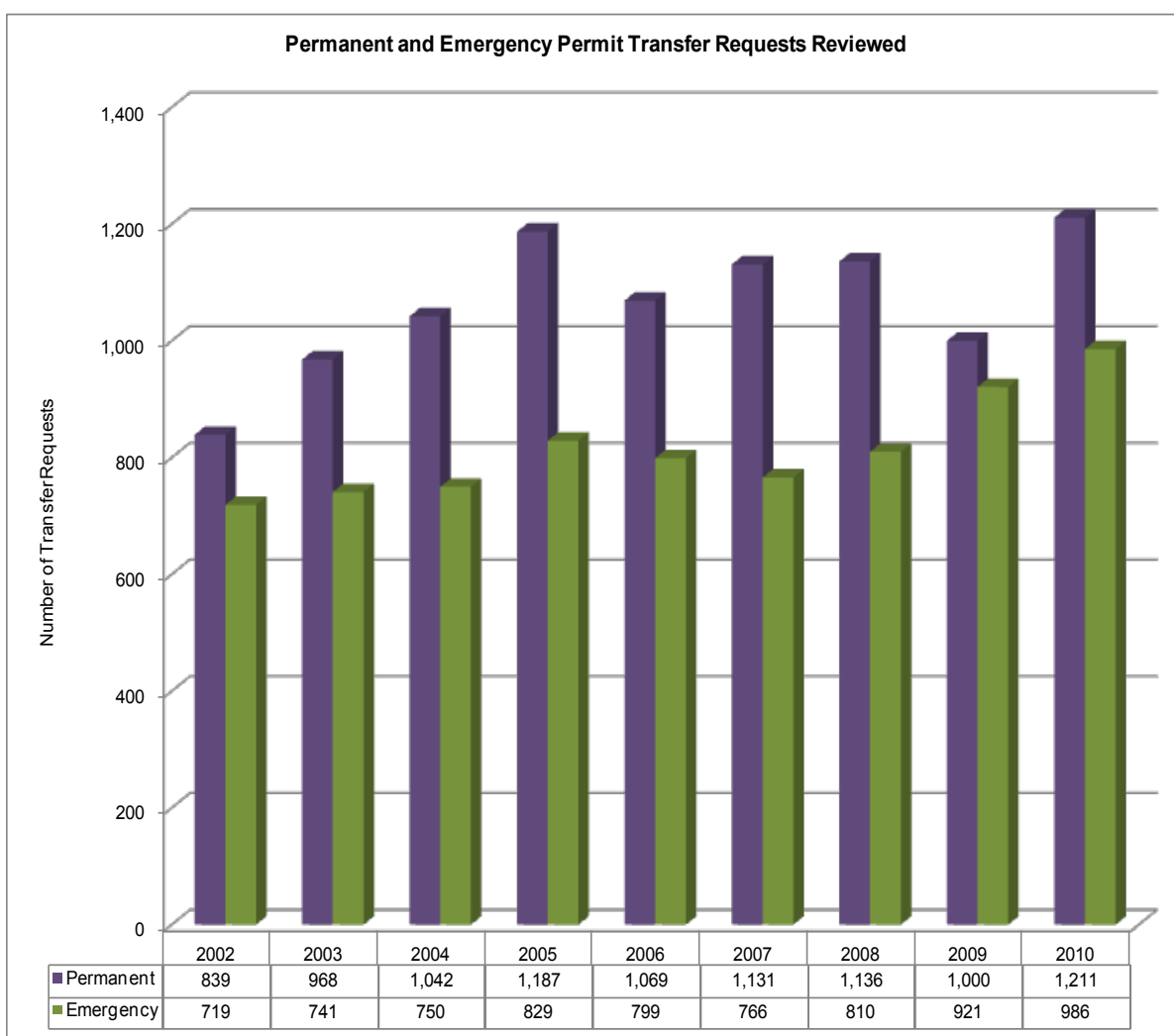
 ☞ Current year data may change as permits are transferred.
 ☞ Past years' data are based on end of year information.
 ☞ Only permanent permits are included in this report.

WWW/P1461



Permit Transfer Requests

During 2010, the Commission reviewed 2,197 requests for permanent and emergency transfers of permits. These included 986 emergency transfer requests and 1,211 permanent transfer requests. A breakdown of transfer requests over the last 8 years by type of transfer is shown in the following graph.



(From CFEC reports B1420P-A and B1425P-C, E, J)



Permanent Transfer Requests in 2010

Standard transfers approved.....	1,145
Survivorship transfers to spouse approved	23
Foreclosure transfers by loan agencies approved	5
Total approved.....	1,173
Transfers denied.....	23
Withdrawn transfer requests	15
Total reviewed.....	1,211

Emergency Transfer Requests in 2010

Emergency transfer requests approved	927
Emergency transfer requests denied	56
Emergency transfer requests withdrawn.....	3
Total Reviewed	986

Total Transfer Requests Reviewed in 2010.....2,197

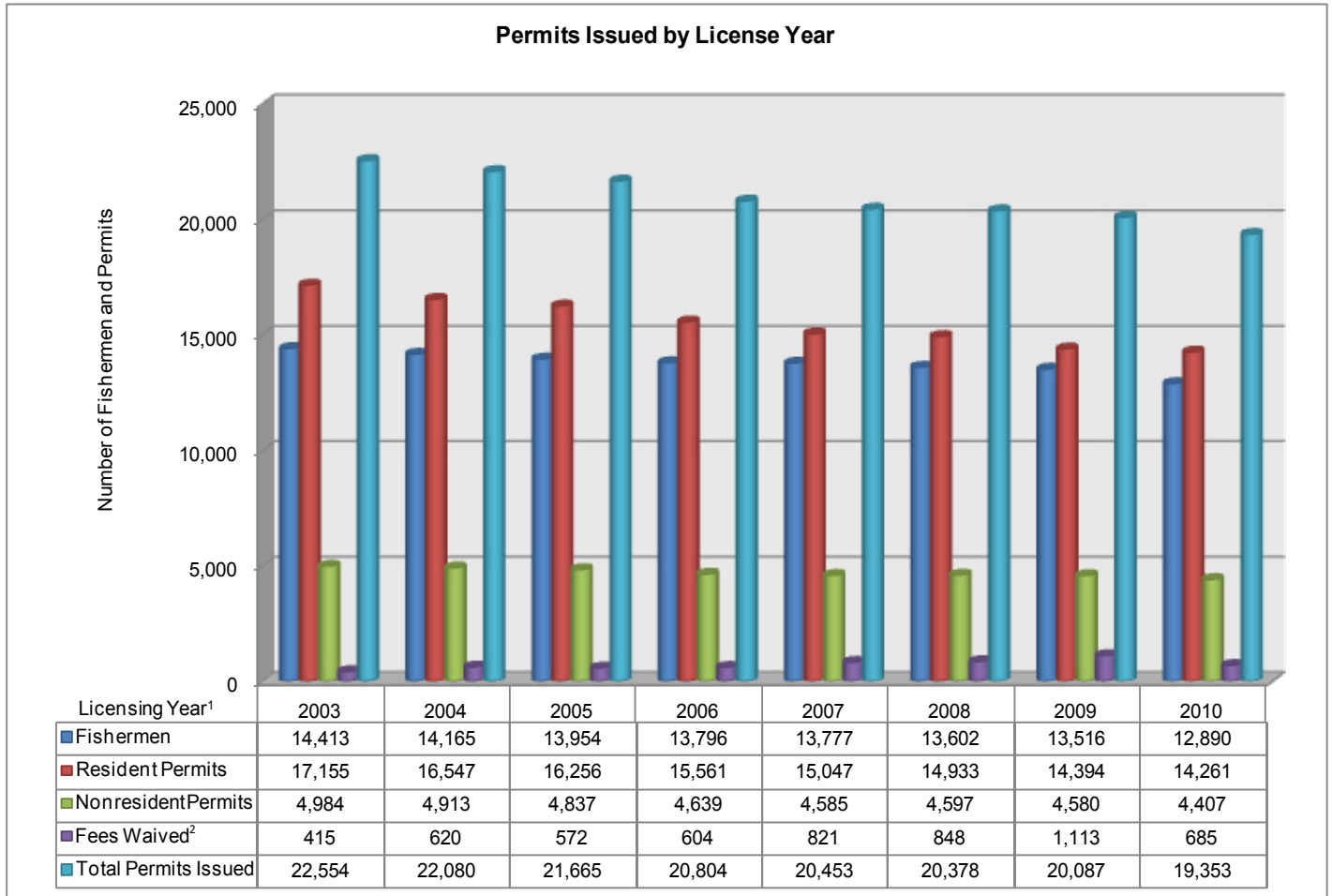


Photo Courtesy of the Alaska Department of Fish and Game



Permits and Licenses Issued

The following graphs provide data on permits and vessel licenses by year:



(From CFEC report B1440P-C. Includes Interim-Use, Interim-Entry³, Entry and Vessel Entry Permits)

The numbers of permits in this table are preliminary and may increase due to late renewals of entry permits. The numbers of permits are higher than the number of fishermen, as some individuals hold permits in more than one fishery. Annual renewal fees for entry permits must be paid unless waived by the Commission. Failure to renew an entry permit for a period of two consecutive years can result in forfeiture of the entry permit.

¹ License year refers to the fishing year for which the license or permit is issued, regardless of when the fees were paid. Resident / nonresident status is determined by the type of permit fees that were paid by the permit holder.

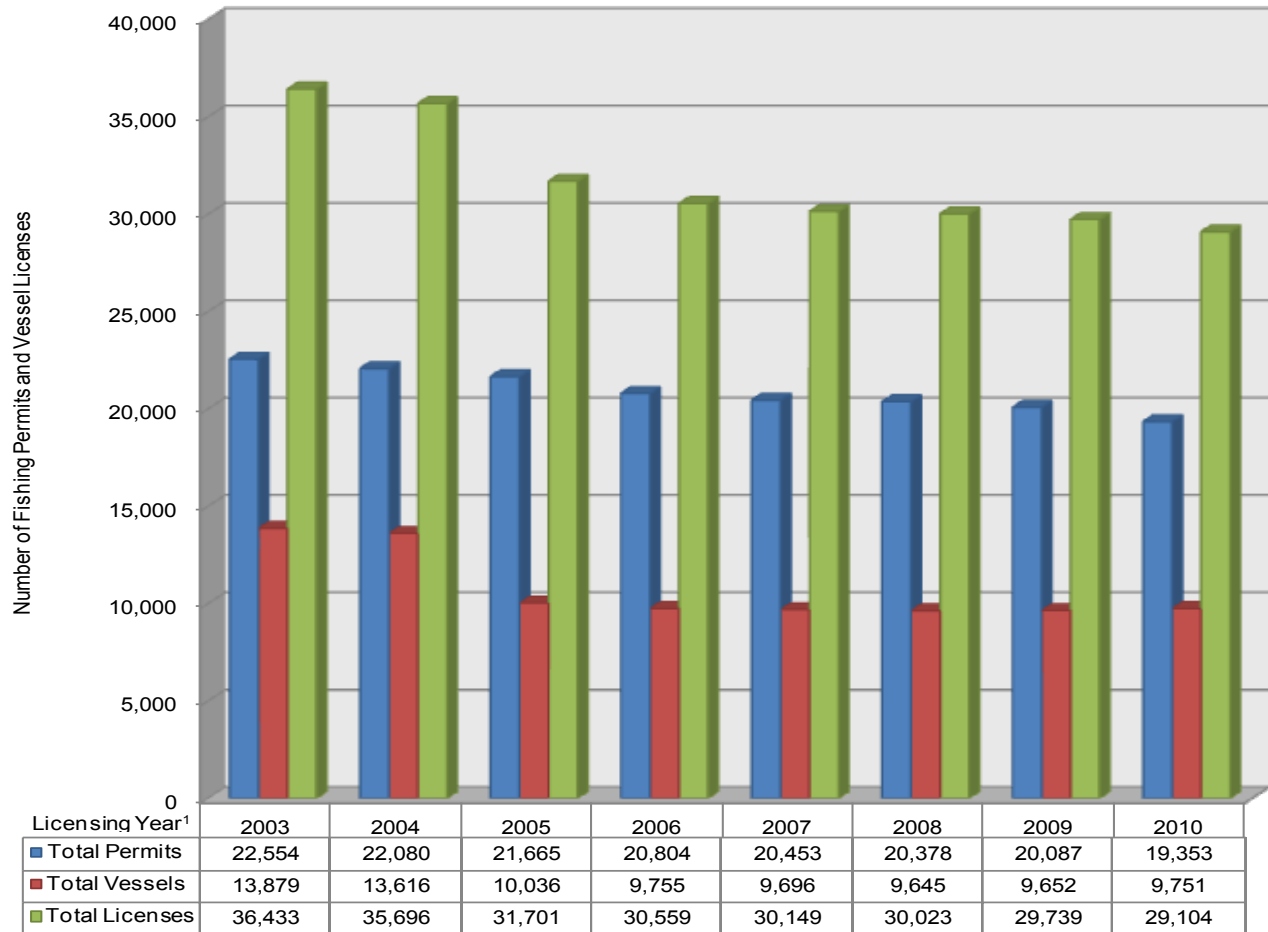
Data include permits issued in both open-access fisheries and limited fisheries where fees were paid or waived by 3-9-2011.

² Number of permits for which the Commission waived fees due to administrative closure of a fishery for the entire season.

³ “Interim-Entry” permit refers to an interim-use permit issued to an applicant for a permanent limited entry permit in a limited fishery.



Fishing Permits and Vessel Licenses Issued by License Year



(From CFEC report B1440P-C. Includes Interim-Use, Interim-Entry², Entry and Vessel Entry Permits)

The numbers of permits in this table are preliminary and may increase due to late renewals of entry permits. The numbers of permits are higher than the number of fishermen, as some individuals hold permits in more than one fishery. Annual renewal fees for entry permits must be paid unless waived by the Commission. Failure to renew an entry permit for a period of two consecutive years can result in forfeiture of the entry permit.

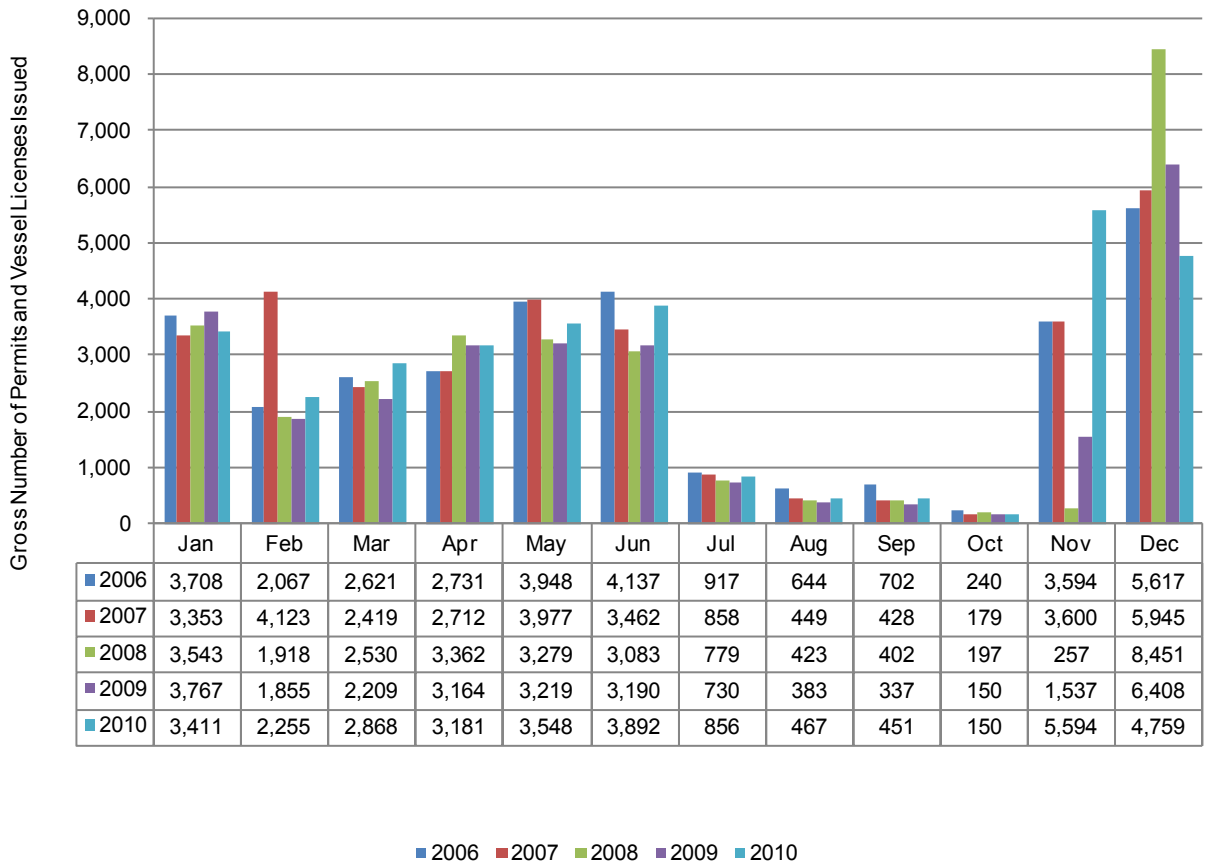
¹ License year refers to the fishing year for which the license or permit is issued, regardless of when the fees were paid. Resident / nonresident status is determined by the type of permit fees that were paid by the permit holder.

Data include permits issued in both open-access fisheries and limited fisheries where fees were paid or waived by 3-9-2011.

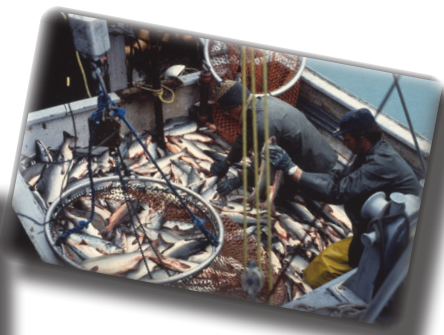
² "Interim-Entry" permit refers to an interim-use permit issued to an applicant for a permanent limited entry permit in a limited fishery.



Permit and Vessel Licenses Issued by Month



(From CFEC reports B1430P-A and B2430P-A)



Photos courtesy of the Alaska Department of Fish and Game



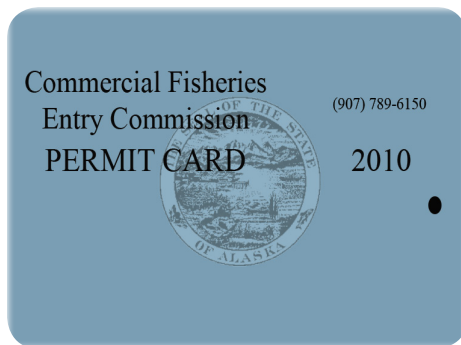
Summary of Permitting Activity - 2010 Licensing Year

Limited Entry Permits Renewed.....	12,802
Limited Entry Permits Not Renewed by end of 2010.....	941
Limited Entry Permits with Fees Waived ¹	671
Limited Entry Permits Revoked or Lapsed.....	81
Interim-Use Permits Issued in Limited Fisheries ²	67
Interim-Use Permits Issued in Open-access Fisheries.....	5,759
Special Harvest Area (Hatchery) Permits Issued.....	20
Educational Entry Permits Issued.....	1
Mariculture Permits Issued.....	15
Vessel Entry Permits Renewed.....	4
Vessel Permits Not Renewed by end of 2010.....	3
Vessel Permits with Fees Waived ¹	14

(From CFEC reports B1440P-A and B)

¹ Fees for limited entry permits may be waived in the event of season-long closures.

² Sometimes referred to as Interim Entry Permits





Photos courtesy of the Alaska
Seafood Marketing Institute (ASMI)

Vessel Statistics

Fee Category based on overall length of vessel	Licensing Fee	Number of Vessels Licensed
Vessels to 25'	\$24.00	3,181
Over 25' to 50'	\$60.00	5,293
Over 50' to 75'	\$120.00	777
Over 75' to 100'	\$225.00	191
Over 100' to 125'	\$300.00	160
Over 125' to 150'	\$375.00	54
Over 150' to 175'	\$450.00	32
Over 175' to 200'	\$525.00	22
Over 200' to 225'	\$600.00	10
Over 225' to 250'	\$675.00	4
Over 250' to 275'	\$750.00	9
Over 275' to 300'	\$825.00	4
Over 300'	\$900.00	14
Totals		9,751

Data as of 3/9/2011



BROCHURES AND FORMS

The brochures shown below are on our website in PDF format. To view or download, go to <http://www.cfec.state.ak.us/Publications/brochures.htm>.



Applications and other forms can also be downloaded from our website at http://www.cfec.state.ak.us/mnu_Forms.htm

**Commercial Fisheries Entry Commission
2010 Commercial Fishing Permit Application**

8500 Glacier Hwy, #109
P.O. Box 110302, Juneau, Alaska 99811-0302
Phone: (907) 586-6170 Fax: (907) 586-6170
www.cfec.state.ak.us

Part A: Applicant Information

Applicant name (print only) _____ Yes No () ()
New legal permanent resident? (Print if not a resident) _____
Permanent mailing address (print or P.O. Box) _____ Physical location of vessel, if different _____
City of permanent mailing address _____ State _____ Zip _____ City of physical location _____ State _____ Zip _____
Email address _____ Temporary mailing address for these permits, if different _____
Social security number _____ Birth date (MM/DD/YYYY) _____ City of permanent mailing address _____ State _____ Zip _____

Part B: Fishery Information

Permit type for which you are applying for this permit. Enter the appropriate fishery resource, gear, and area code as indicated on the 2010 Fishery Code and Permit Fee Table. License Fee (print) _____
Permit fee (print) _____
Permit description (resource, gear and area) _____ Vessel ADFG# number: _____ Fee: _____
1. _____ \$ _____
2. _____ \$ _____
3. _____ \$ _____

Part C: Certification

U.S. Citizen alien (Registration no. _____)
 Alaska resident nonresident
Residence _____
I hereby certify that the information provided herein is true and accurate.
I am not a resident of Alaska and I am not a resident of any other state or territory of the United States.
I am not a resident of any other state or territory of the United States.
I am not a resident of any other state or territory of the United States.
I am not a resident of any other state or territory of the United States.

**Commercial Fisheries Entry Commission
2010 Commercial Vessel License Application**

8500 Glacier Hwy, #109
P.O. Box 110302, Juneau, Alaska 99811-0302
Phone: (907) 586-6170 Fax: (907) 586-6170
www.cfec.state.ak.us

Part A: Legal Owner of Vessel, Name and Address

Name of vessel owner (print only) _____ Contact person _____
Permanent mailing address (print or P.O. Box) _____ Email address _____
City of permanent mailing address _____ State _____ Zip _____ Temporary mailing address for this license, if different _____
Social security number or TIN/EIN _____ Birth date (MM/DD/YYYY) _____ City of permanent mailing address _____ State _____ Zip _____

Part B: Vessel Information

1. Vessel registered in: USA Canada Other _____
2. ADFG# number of vessel: _____
3. Vessel name: _____
4. U.S. Coast Guard Doc. or State registration #: _____
5. Year built: _____ 6. Overall length (feet): _____
7. Vessel model/brand: _____
8. Net tonnage: _____ 9. Net horsepower: _____
10. Net capacity (cwt): _____ 11. Live tank capacity (cu. feet): _____
12. Fuel capacity (gal): _____ 13. Refrigeration: Yes No
14. Hull construction: Aluminum Fiberglass Wood
 Concrete Iron/steel alloy Rubber
15. Hull identification number: _____
16. Fuel capacity (gal): _____ 17. Live tank capacity (cu. feet): _____
18. Fuel capacity (gal): _____ 19. Refrigeration: Yes No
20. Types of fishing activity (check all that apply):
 Commercial Recreational Boat Transfer
21. Types of gear expected to be fished (check all that apply):
 Net Hook and line Gillnet Longline Trawl Other Other gear Other gear Other gear
22. Submit net registration: Yes No
23. Submit net registration: Yes No
24. Submit net registration: Yes No
25. Submit net registration: Yes No
26. Submit net registration: Yes No
27. Submit net registration: Yes No
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46. Submit net registration: Yes No
47. Submit net registration: Yes No
48. Submit net registration: Yes No
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50. Submit net registration: Yes No
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98. Submit net registration: Yes No
99. Submit net registration: Yes No
100. Submit net registration: Yes No

Please note: You must have Adobe Reader installed on your computer to view our brochures, applications and other forms. The Adobe reader software is available as a free download at <http://www.adobe.com/products/acrobat/readstep2.html>



Research

Overview

The Research Section provides the fishery limitation studies and economic analyses needed by the Commission. Working with the IT Section, the Research Section also produces basic economic data on Alaska's fisheries. Research issues both standard and specialized reports. The Commission's studies, analyses, data, and research reports have been used to help address a wide range of fishery issues.

In 2010, the Commission's Research staff was involved in many projects. These projects included efforts to monitor trends in Alaska's fisheries, to evaluate the need for access controls in particular fisheries, and to provide other agencies and users with needed data and analyses.

The following are some of the highlights of the 2010 Research activities.

Monitoring Fisheries

The Research staff reviewed some state-managed open-access fisheries and produced an internal confidential briefing report. Other open-access fisheries were monitored through standard statistical reports. The Commission did not propose any new limited entry programs in 2010.

Fleet Consolidation and Salmon Restructuring

The Commission adopted an optimum number range for the Bristol Bay salmon drift gillnet fishery in 2005, and is continuing to consider issues relating to the reduction of the number of units of gear in the fishery to an optimal level. The Commission did not make any new optimum number proposals during 2010. The issue of fleet consolidation remains controversial and ex-vessel prices and economic returns in the salmon fisheries have improved substantially in recent years.

In 2002, the Alaska Legislature allowed the holder of a salmon permit to hold a second permit for the same fishery, but without any additional fishing privileges.

In 2006, the Alaska Legislature gave the Board of Fisheries the legal authority to adopt regulations that allow individuals additional fishing privileges if they hold two salmon entry permits for the same fishery. The statute provided a new mechanism to promote fleet consolidation in order to improve economic returns in the salmon fisheries.



In 2008, the board used its authority to adopt a regulation which allowed a person who held two Kodiak salmon set gillnet permits to utilize an additional amount of gear. This regulation was in effect for the 2008, 2009, and 2010 seasons, and a substantial number of persons took advantage of it. The regulation expired on December 31, 2010.

In 2009, the board again used this authority to adopt a similar regulation for the Bristol Bay salmon set gillnet fishery. This regulation was in effect for first time during the 2010 season, and again a substantial number of persons took advantage of it. The regulation will sunset on December 31, 2012, unless the board extends or eliminates the sunset date. The Research staff will be providing data and analyses on changes in permit holdings that occur under this regulation.

THE COMMISSION'S STUDIES, ANALYSES, DATA, AND RESEARCH REPORTS HAVE BEEN USED TO HELP ADDRESS A WIDE RANGE OF FISHERY ISSUES.

At the end of 2010, 136 fishermen held two permits in the same salmon fishery including 55 of the 927 permit holders in the Bristol Bay setnet fishery.

**State of Alaska
Commercial Fisheries Entry Commission
Number of Salmon Permit Holders Who Hold Multiple Permits in the Same Fishery**

Fishery	2002	2003	2004	2005	2006	2007	2008	2009	2010
S 01A (SOUTHEAST PURSE SEINE)	2	3	4	3	4	5	4	3	6
S 01E (PRINCE WILLIAM SOUND PURSE SEINE)	0	0	1	1	2	4	8	7	8
S 01K (KODIAK PURSE SEINE)	0	0	1	5	5	9	10	10	10
S 01L (CHIGNIK PURSE SEINE)	0	0	0	0	0	0	0	1	0
S 01M (AK PENINSULA PURSE SEINE)	0	0	1	1	2	2	2	1	1
S 03A (SOUTHEAST DRIFT GILLNET)	1	0	2	3	7	5	5	2	2
S 03E (PRINCE WILLIAM SOUND DRIFT GILLNET)	0	1	0	0	1	1	3	2	2
S 03H (COOK INLET DRIFT GILLNET)	1	2	1	0	0	3	1	2	3
S 03M (AK PENINSULA DRIFT GILLNET)	0	3	3	4	3	4	3	1	0
S 03T (BRISTOL BAY DRIFT GILLNET)	5	25	23	27	44	22	18	23	13
S 04D (YAKUTAT SET GILLNET)	0	0	1	0	0	0	0	0	0
S 04H (COOK INLET SET GILLNET)	0	0	0	0	2	4	3	3	4
S 04K (KODIAK SET GILLNET)	0	0	1	1	1	1	25	34	38
S 04M (AK PENINSULA SET GILLNET)	0	1	0	0	0	0	0	0	0
S 04T (BRISTOL BAY SET GILLNET)	0	2	0	0	0	2	3	3	55
S 04Y (LOWER YUKON GILLNET)	0	0	0	0	0	0	1	1	1
S 05B (STATEWIDE HAND TROLL)	0	0	0	0	0	1	0	0	0
S 08P (UPPER YUKON FISH WHEEL)	0	0	0	0	1	1	1	1	2
S 15B (STATEWIDE POWER TROLL)	0	0	0	0	0	0	0	0	1

 ☞ Current year data may change as permits are transferred.
 ☞ Past years' data are based on end of year information.
 ☞ Only permanent permits are included in this report.

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Southeast Alaska Salmon Purse Seine Fleet Consolidation

In 2008, the Southeast Revitalization Association (SRA) conducted a permit buy-back program in the Southeast Alaska salmon purse seine fishery resulting in the purchase and relinquishment of 35 entry permits to the Commission. The SRA is a qualified salmon fishery association formed under the authority of AS 16.40.250, for the purpose of fleet consolidation. The 2008 SRA buy-back program was federally financed using appropriations from the Pacific Coast Salmon Recovery Fund. It was conducted using a reverse auction system to achieve the greatest reductions in permits with the available funding of \$2,872,746. The Commission worked with the SRA to help facilitate the fleet reduction process.

In 2010, the SRA worked toward obtaining \$23.5 million dollars of federal loan financing for an additional buy-back program. If the second buy-back program is approved, the loan will be repaid over time by fees on the gross earnings of Southeast Alaska salmon purse seine permit holders.

The Commission remains deeply committed to helping fishing groups, the public, the board, and other policy makers explore salmon restructuring options and issues. The Commission is interested in any proposal that might lead to improvements for Alaska salmon fishermen and their families. The viability of different alternatives for industry restructuring may depend upon a satisfactory resolution of some of the issues raised by the Alaska Supreme Court in *Johns v. State*, *CFEC*, and *Grunert v. State*, which alerted the Commission to the risk that a fishery can become too exclusive under the Alaska Constitution.

Other Projects and Reports

In 2010, Kurt Iverson, a fisheries analyst on CFEC's Research staff, assisted with a Chinook salmon mitigation project at the request of ADF&G staff. The purpose of the project was to allocate federal mitigation funds among persons who had suffered negative impacts due to a 15% reduction in Southeast Alaska Chinook harvest levels under the revised Pacific Salmon Treaty. Iverson developed and provided summary data reports on Chinook harvests to an ADF&G industry stakeholder work group. The data helped the group and ADF&G develop a plan for the distribution of federal mitigation funds. Iverson also helped DCC&ED and ADF&G to develop the proposed regulations to implement the program. Once regulations were adopted, Iverson did the programming for individual data sheets, helped develop the materials to send to potentially eligible fishermen, and worked with CFEC's IT Section to conduct the mail-out of applications. Some work on this project will continue in 2011.

The Research staff produced monthly permit value estimates for DCC&ED and other users. The staff also produced several specialized reports to service requests from researchers, consultants, user groups, the board, and other entities.



The following is a partial listing of 2010 reports that are available to the public:

Vessel Length, Horsepower, Fishing Participation, and Diversification among Alaska's Salmon Seine Vessels, 1978-2008 (10-1N) by Kurt Iverson and Craig Farrington.

Dual Permit Operations in the Southeastern Alaska Sac Roe Herring Fishery (10-2N) by Kurt Iverson and Craig Farrington.

CFEC Commercial Fishing Permit Holders among ADF&G Commercial Crewmember License Holders (10-3N) by Cathy Tide.

Changes in the Distribution of Alaska's Commercial Fisheries Entry Permits, 1975-2009 (10-5N) Nancy Free-Sloan, Marcus Gho, and Kurt Iverson.

Executive Summary - Changes in the Distribution of Alaska's Commercial Fisheries Entry Permits, 1975-2009 (10-5N-EXEC) by Kurt Iverson and Nancy Free-Sloan.

These reports are available on CFEC's web site (<http://www.cfec.state.ak.us>) or, upon request, from the Commercial Fisheries Entry Commission, Research Section, 8800 Glacier Highway #109, P.O. Box 110302, Juneau, AK 99811-0302.

The screenshot shows the CFEC website homepage. At the top, there is a navigation bar with links for Home, Permits, Forms, Contact, and Site Index, along with a search bar labeled 'find'. Below the navigation bar is a banner image of a fishing boat on the water. The main content area is divided into several sections:

- PLEASE NOTE:** A yellow box containing text about the online renewal program being unavailable for the 2011 licensing year.
- WELCOME:** A section with text about the CFEC's mission to conserve and maintain the economic health of Alaska's commercial fisheries.
- Highlights:** A list of links including Permit Holder Database, Bristol Bay, Public Notices & News Releases, Commission Presentations, Kiosk Locations, Permit Card Description, 2010 Permit Fees, and 2010 Crab CDG and Community Allocation Permit Fees.
- Carlsson Information:** A section with a 'NEW!' icon and links for Carlsson Class Lists, Carlsson Address Form (REV.), and Carlsson Background Information.
- Permits:** A list of links including Forms, Permit Database (Public), Permit Database (Secure), Permit Value, and Demerit Points.
- Transfers:** A list of links including Forms, Estate Information, Intent to Transfer List, and Vessel Entry Permit Forms.
- Vessels:** A list of links including Forms, Commercial Vessel Database, and Sport Vessel Database.
- Fishery Statistics:** A list of links including Fishery Participation & Earnings, Permits & Permit Holders, Commercial Vessels, and Fishery Codes.
- Publications:** A list of links including Annual Reports, Publications by Year, Publications by Subject, and Brochures.
- Related Sites:** A list of links including Fish & Game, Commercial Fisheries Division, Commercial Fishing Loan Fund, More Fish Links, and Bristol Bay District Registration and Transfer.
- Regulations:** A list of links including Proposed Regulations, CFEC Regulations, CFEC Statutes, and Fish & Game Regulations.
- Adjudications:** A list of links including Limited Entry Fishery Status Reports and Judicial Appeals.



Revenue

Overview

Revenues generated by the Commission come primarily from issuing commercial fishing permits and vessel licenses. Additional revenues come from research and data processing services and reports requested by the public, fishing organizations, fisheries research groups, and other agencies. Total revenue for fiscal year 2010 (July 1, 2009 – June 30, 2010) was approximately \$6.5 million.

Legislation passed in 2005 made two significant changes that increased CFEC revenues, beginning with the 2006 licensing year (calendar year). The first was to raise the cap on annual fishing permit renewals from \$300 to \$3,000, thereby conforming permit fees with statutes that call for fees to reflect the economic returns in a fishery. Raising the permit fee cap mainly affected higher-value fisheries that had benefitted in the past from the lower cap. The second legislative change was a modification to the annual commercial fishing vessel license fee. The fee structure was expanded from 5 to 13 fee classes, based upon 25-foot vessel length increments.

Under 20 AAC 05.245, permit renewal fees are based on a formula of 4/10ths of 1% of the estimated market value of the permit for limited fisheries and 4/10ths of 1% of the estimated average gross earnings for open-access fisheries. Permit renewal fee categories for 2010 ranged from \$75 to \$3,000, with the majority being \$375 or less.

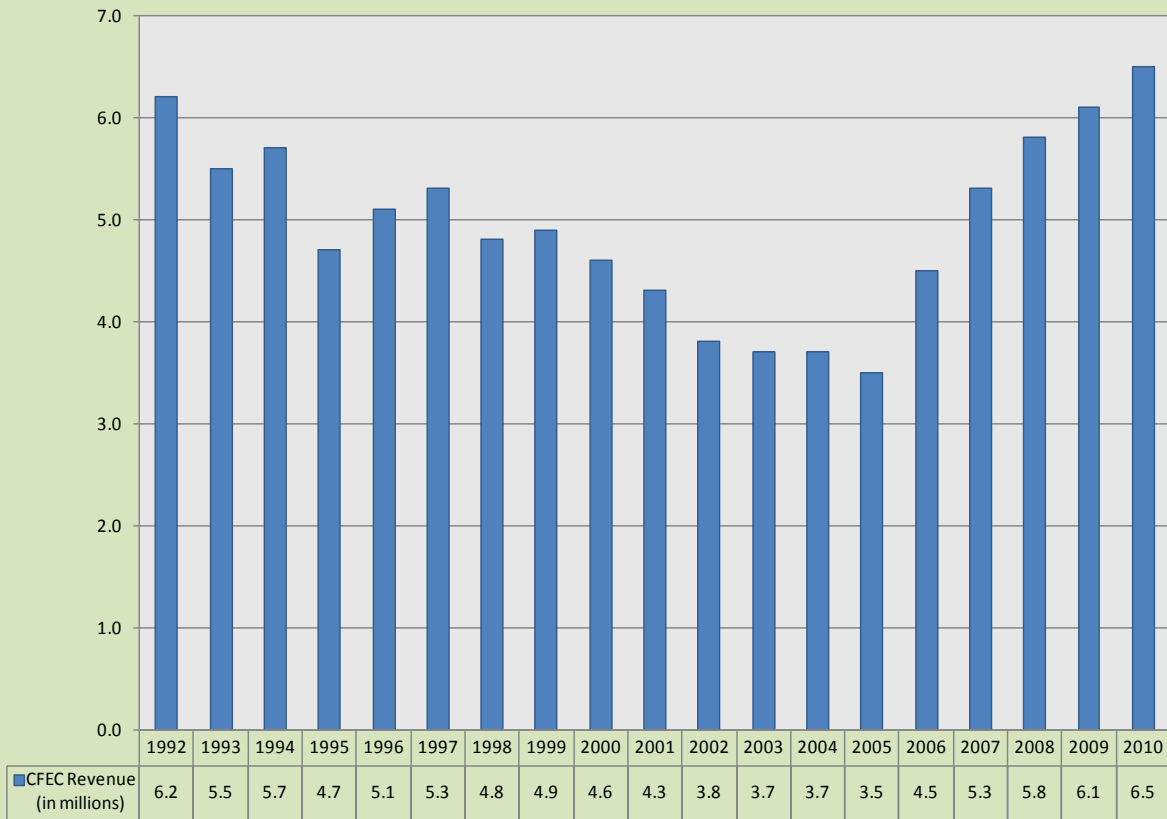
In fiscal year 2011, CFEC's revenue was the only source used to fund the Commission's authorized budget of \$3,840,300. Approximately \$2.5 million dollars of CFEC's FY2010 revenue was used to contribute to Fishermen's Fund and programs within ADF&G that support Alaska's commercial fisheries.



Photo courtesy of the Alaska
Department of Fish and Game



Revenue Generated by the Commission by Fiscal Year *



Note: These data reflect permit fees, vessel license fees, limited entry application fees, refunds, and miscellaneous revenue.
 *Revised from earlier annual reports



Photo courtesy of the Alaska Seafood Marketing Institute



Appendices

List of Employee Names and Electronic Mail Addresses 29
Decisions and Activities, Calendar Years 2005 - 2009..... 30



Employee Names and Electronic Mail Addresses

COMMISSION

Frank Homan	Chairman	**
Peter Froehlich	Commissioner	peter.froehlich@alaska.gov
Bruce Twomley	Commissioner	bruce.twomley@alaska.gov
Beccy Charles	Executive Secretary	beccy.charles@alaska.gov
Kristen Bomengen	Commission Decision Drafter	kristen.bomengen@alaska.gov
Christy Howard	Clerk	christy.howard@alaska.gov
Sheri Paddock	Administrative Clerk	sheri.paddock@alaska.gov
Shirley Penrose	Administrative Officer	shirley.penrose@alaska.gov
Doug Rickey	Law Specialist II	doug.rickey@alaska.gov

ADJUDICATIONS

Frank Glass	Adjudications Project Leader	frank.glass@alaska.gov
Sherri Wolfe	Paralegal II	sherri.wolfe@alaska.gov

INFORMATION TECHNOLOGY SERVICES

Ty McMichael	Information Technology Services Leader	ty.mcmichael@alaska.gov
Mykel George	Analyst Programmer IV	mykel.george@alaska.gov
Don Huntsman	Analyst Programmer V	don.huntsman@alaska.gov
Joe Kollar	Network Specialist II	joe.kollar@alaska.gov
Brant Oliphant	Analyst Programmer IV	brant.oliphant@alaska.gov
Sara Bergthold	Data Systems Technician	**

LICENSING

Yvonne Fink	Licensing Project Leader	yvonne.fink@alaska.gov
Kim Andrews	Comm. Fish Permit Clerk IV	kim.andrews@alaska.gov
Constance Jeffers	Comm. Fish Permit Clerk II	**
Melehoko Maake	Comm. Fish Permit Clerk VI	mele.maake@alaska.gov
Suzanne Rumfelt	Comm. Fish Permit Clerk V	suzanne.rumfelt@alaska.gov
Marissa Teske	Comm. Fish Permit Clerk III	rissa.teske@alaska.gov
Jennifer Wilson	Comm. Fish Permit Clerk III	jen.wilson@alaska.gov
Jill Wood	Comm. Fish Permit Clerk IV	jill.wood@alaska.gov

RESEARCH

Kurt Schelle	Research & Planning Project Leader	kurt.schelle@alaska.gov
Craig Farrington	Research Analyst III	craig.farrington@alaska.gov
Nancy Free-Sloan	Research Analyst III	nancy.free-sloan@alaska.gov
Kurt Iverson	Fisheries Analyst	kurt.iverson@alaska.gov
Cathy Tide	Research Analyst III	**
Marcus Gho	Research Analyst III	marcus.gho@alaska.gov

** These people are no longer employed at the Commission as of 12/31/10.



Decisions and Activities in Prior Years



CALENDAR YEAR 2009

- Legislation allowing CFEC to freely share non-confidential information with Alaska Regional Development Organizations (ARDORS).
- Renewed 3,485 permits and 1,696 vessel licenses through the Commission's new on-line licensing system.
- Online licensing renewal kiosk service expanded to ADF&G offices at Cordova, Craig, Ketchikan, and Homer.
- Participated in the Board of Fisheries meeting at Sitka, concentrating on restructuring proposals for Southeast Alaska finfish management.
- Participated in the ComFish Expo in Kodiak and the "Fish Expo" in Seattle, meeting and conferring with permit holders at space shared with DCC&ED.
- Participated in the Board of Fisheries meeting at Anchorage, concentrating on several restructuring proposals for finfish management in Bristol Bay.



Photo courtesy of the Alaska
Department of Fish and Game



Photo courtesy of the Alaska
Department of Fish and Game



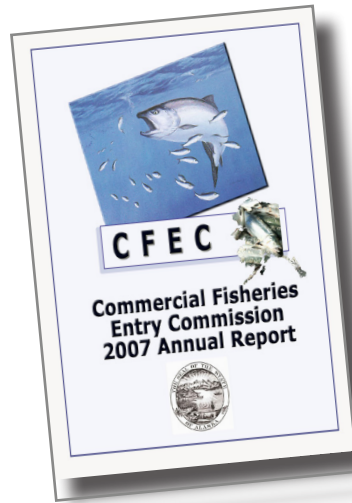
CALENDAR YEAR 2008

- Advocated for extension of the sunset date for limitation of the statewide weathervane scallop and Bering Sea hair crab fisheries to 2013.
- Participated as a member of the ADF&G, Sport Fish Division's Sport Fish Guide Task Force.
- Launched the new online permit and vessel license renewal service, and established online renewal kiosks in Anchorage, Sitka, and Kodiak.
- Presented a report on the status of permit applications at the ADF&G's Northern Southeast Inside sablefish longline fishery industry meeting.
- Met with representatives of Alaska congressional delegation and the State of Alaska office in Washington, D.C., to discuss federal legislation affecting Alaska's commercial fisheries.
- Attended a Board of Fisheries meeting in Anchorage addressing ecotourism issues.
- Participated in the Board of Fisheries Restructuring Committee meeting in Anchorage to address restructuring proposals affecting commercial salmon fisheries.
- Appeared before the Joint Cook Inlet Salmon Task force to report on buy-back of limited entry permits under the Limited Entry Act.
- Presented "Commercial Fishing: Overview of the Industry" at the 2008 Southeast Alaska Native Summit in Juneau.





CALENDAR YEAR 2007



- Participated in meetings with ADF&G, Sport Fish Division's Sport Fish Guide Task Force to discuss issues regarding limited entry and the sport fish guide industry.
- Continued to work with the SRA to structure a fleet consolidation plan for the Southeast Alaska purse seine salmon fishery.
- Presented "State of Alaska Limited Entry System" at the *Alaska's Young Fishermen's Summit: Weaving a Network of Future Fishing Leaders*.
- Adopted regulations implementing the Application for Immediate Fishing.
- Met with representatives of the U.S. Congressional delegation to discuss federal legislation affecting Alaska's commercial fisheries.
- Reported to the Southeast Alaska King and Tanner Crab Task Force on the status of commission adjudications for those fisheries.
- Participated on an advisory panel for a study commissioned by the BBEDC to explore ways to increase the number of limited entry permits held by local Bristol Bay residents.
- Continued to maintain a professional relationship with the Internal Revenue Service (IRS) to help Alaska fishermen protect their fishing privileges.
- With the Alaska Attorney General, CFEC continued to defend the State against elimination of nonresident fee differential in the *Carlson* case.





CALENDAR YEAR 2006

- Launched new web site which includes a searchable permit holder database, information on permit renewals and transfers, and links to standard data tables and Commission reports.
- Presented “30 Years of Limited Entry” at the NOAA National Marine Fisheries Service sponsored conference, *Alaska’s Fishing Communities: Harvesting the Future*, in Anchorage, Alaska.
- Participated in a meeting with the Alaska Department of Fish and Game Sport Fish Division and sport charter guides to discuss issues regarding limited entry and the sport fish guide industry.
- HB 484 (Chapter 91 SLA 2006) authorized the legislature to appropriate revenue from the sale (re-issuance) of entry permits by the state in order to reimburse a qualified Salmon Association for its expenses in retiring permits under a buyback program.
- HB 251 (Chapter 11 SLA 2006) authorized the Board of Fisheries to adopt regulations allowing a person who holds two limited entry permits for a single salmon fishery to obtain greater fishing privileges such as additional gear.
- Continued to maintain a professional relationship with the IRS to help Alaska fishers protect their fishing privileges.
- With the Alaska Attorney General, continued to defend the state nonresident fee differential in the *Carlson* case.



2005 AND PRIOR YEARS

Information on 2005 and prior years can be found in previous annual reports or on the Internet at the Commission website: <http://www.cfec.state.ak.us>.





CFEC Commissioners - 1973 to Present

<u>Commissioner</u>	<u>Service</u>
Rickey, Roy.....	1973 - 1977
Stovall, Charles.....	1973 - 1977
Jackman, David.....	1973 - 1974
Carter, Harry.....	1974 - 1974
Hansen, Harold.....	???? - 1975
Garner, John.....	1975 - 1976
Adaisiak, Allan.....	1977 - 1979
Simon, Robert.....	1977 - 1982
Garner, John.....	1977 - 1979
Riley, Burke.....	1979 - 1982
Williams, John.....	1979 - 1983
Whitehead, Michael.....	1982 - 1983
Smith, Philip.....	1983 - 1991
Listowski, Richard.....	1983 - 1993
Twomley, Bruce.....	1982 - Present
Homan, Frank.....	1991 - 1996
Anderson, Dale.....	1993 - 1997
Johnson, Marlene.....	1996 - 2003
McDowell, Mary.....	1997 - 2005
Homan, Frank.....	2003 - 2010
Froehlich, Peter.....	2005 - Present

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